& INTRO TO PUBLIC RECORDS

LEOFF 2 Board October 17, 2003 Suzanne Shaw, AAG

PURPOSE OF THE LAWS

- ◆ People do not yield their sovereignty to the agencies which serve them.
- ◆ Citizens have access to agencies' decision making so they can remain informed about the instruments they have created.

PURPOSE OF THE LAWS

 Citizens remain informed so they may maintain control over the instruments they have created.

WASHINGTON'S OPEN PUBLIC MEETINGS ACT

- ♦ Passed in 1971.
- Does not apply to the courts or the legislature.
- Requires meetings to be open gavel-togavel.

MEETINGS MUST BE OPEN

- Meetings of "governing bodies must be open."
 - Multimember boards or other policy and rulemaking bodies
 - ◆ Committees, when acting on behalf of the governing body, conducting hearings, or taking testimony or public comment

SCOPE OF THE ACT

- ♦ Very broad coverage.
- Covers state boards, commissions, committees, departments, educational institutions, and agencies.

DOES NOT APPLY TO:

- state agencies covered by a single head (e.g., DRS, L&I).
- administrative meetings of agency staff
- actions taken under the Administrative Procedure Act, such as rulemaking

Anyone Can Attend

- ♦ Reasonable rules of conduct can be set
- Cameras and tape recorders are permitted unless disruptive
- Can't place conditions on people for attending

What constitutes a meeting?

- A quorum of 6 establishes a meeting
- Meetings where "action" is taken must be open & properly noticed
- Action includes:
 - Public testimony
 - All deliberations
 - Discussions
 - Reviews
 - Evaluations
 - Final action
- Avoid inadvertent meetings, including serial discussions and e-mail

REGULAR MEETINGS

- Recurring meetings of the public body
- Must adopt regular schedule by statute or rule
- Must publish schedule in the state register in or before January each year
- Changes to regular meeting schedule must be published 20 days in advance

SPECIAL MEETINGS

- Called by presiding officer or majority of members
- Written notice must be given to:
 - Each member of governing body
 - Each local newspaper, radio, and TV station which has requested notice in writing

SPECIAL MEETING NOTICES

- Delivered at least 24 hours in advance
- Must specify:
 - Time
 - Place
 - Business to be transacted (agenda)
- No final disposition of any other matter

EXECUTIVE SESSIONS

- Receive and evaluate complaints or charges against a public employee
- Review employee performance
- Evaluate qualifications of a job applicant
- Meet with legal counsel relating to enforcement action, litigation, or certain legal risks
- Discuss confidential financial information (State Investment Board)

Convening Executive Sessions

- Presiding officer publicly announces
 - purpose of the executive session
 - ◆time it will be concluded
- Time can be extended if announced to the public

PENALTIES FOR VIOLATING THE LAW

- Superior Court Judge can impose a \$100 civil penalty against each member.
- Judge will award attorney fees.
- Any action taken at an improperly convened or improperly closed meeting can be declared null and void.

PUBLIC DISCLOSURE LAW (OPEN PUBLIC RECORDS)

- Passed in 1972 as part of Public Disclosure Initiative
- All records open unless there is an exemption
- Burden of proof on public agency to show why record is not open

What is a public record?

* "Any writing which contains information relating to the conduct of government or the performance of any governmental or propriety function."

What is a "writing"?

- All means of recording any form of communications
- Documents and papers
- ♦ Maps
- Photographs and film
- Sound recordings
- ♦ Electronic information
- ♦ Manuals
- ♦ Budgets

What about electronic records?

- ♦ If information exists in a database and can be produced in a format you request, it is a public record.
- Production of entire databases can be requested.

AGENCY OBLIGATIONS

- ♦ Provide fullest assistance
- Most timely possible action
- No fee for viewing
- Records must be available during customary business hours

AGENCY OBLIGATIONS

- ♦ Search fees prohibited
- Must honor requests by mail
- No release of lists of individuals for commercial purposes
- ◆ "Need to know" is not required

MAKING COPIES OF RECORDS

- Rules can be adopted to protect records and prevent disruption
- Copying fees can be imposed, not to exceed 15 cents per page without justification

RESPONDING TO A REQUEST FOR RECORDS

- Within five (5) days an agency must:
 - Provide the record
 - Acknowledge receipt of request and provide reasonable estimate of response time
 - Deny the request

RESPONDING TO A REQUEST FOR RECORDS

 Denials must include specific reasons (referencing statute) for denying the request

What records are exempt?

- Personal information in an employee's personnel file, if "private"
- Investigations by law enforcement agencies until completed
- Preliminary drafts, notes, memoranda, or recommendations in which opinions are expressed or policies discussed
- Materials protected by attorney client privilege

What happens if a request is denied?

- May file lawsuit in Superior Court where the record is located
- Burden on the agency to prove record is exempt

What happens if an agency loses in court?

- ♦ If court reverses the agency it must require:
 - Payment of court costs and attorney fees
- ♦ If court reverses the agency it may require:
 - Award \$5 to \$100 a day for each day the record inspection was unreasonably delayed

Retaining/Destroying Public Records

- ◆ Agencies must retain official records as required by law and must destroy records according to established schedules
- Be aware of what records you are creating or should retain
- Keeping records too long can be as problematic as not keeping them at all or not long enough